

SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL: SB 1616

SPONSOR: Senator Latvala

SUBJECT: Lighthouses / Study

DATE: March 22, 2001 REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Cooper	Yeatman	CA	Favorable
2.	_____	_____	GO	_____
3.	_____	_____	AGG	_____
4.	_____	_____	AP	_____
5.	_____	_____	_____	_____
6.	_____	_____	_____	_____

I. Summary:

This bill directs the Department of Community Affairs (DCA) and the Department of State (DOS) to conduct a study of lighthouses in the state and plan for the funding, restoration, public access and use of the facilities.

This bill creates an undesignated provision of Florida Law.

II. Present Situation:

According to the Florida Lighthouse Association, Inc., there are currently 30 standing lighthouses in Florida. In recent years, efforts have been made to preserve these historical landmarks. Many lighthouses were incorporated into parks, wildlife refuges, and recreational areas. Others were given to their neighboring towns for restoration as museums, or cared for in cooperation with the Coast Guard and local organizations. TABLE 1 lists these lighthouses.

Division of Historical Resources, Department of State

Within the Division of Historical Resources of DOS, the bureaus of Archaeological Research, Historic Museums, and Historical Preservation compose the Historical, Archaeological and Folklife Appreciation Program. (chapter 267, F.S.) The mission of the program is to encourage identification, evaluation, protection, preservation, collection, conservation and interpretation of and public access to information about Florida's historic sites, properties, and objects related to Florida history and to archaeological and folk cultural heritage. Program activities include archaeological research, historical preservation, and the operation and maintenance of historic museums. DOS operates and maintains exhibits at five permanent sites in Tallahassee -- the

Museum of Florida History, the Old Capitol, the Union Bank, Mission San Luis de Apalachee, and the Knott House.

In Fiscal Year 2000/01, the following sums were allocated to the three bureaus for program activities: \$21.2 million for historic preservation, \$5.9 million for archaeological research, and \$3.8 million for historic museums.

TABLE 1: Florida Lighthouses

LOCATION	TYPE	STATUS	OWNER	NATIONAL REGISTER OF HISTORIC
PLACES				
Alligator Reef	Iron	Active	USCG	Eligible
Amelia Island	Brick	Active	USCG	No
American Shoal	Iron	Active	USCG	Eligible
Anclote Key	Iron	Inactive	Fl. Park Service	Yes
Cape Canaveral	Iron	Active	USCG	Eligible
Cape Florida	Brick	Inactive	DEP	Yes
Cape San Blas	-----	Inactive	USAF	Eligible
Cape St. George	Brick	Inactive	Cape St. George Historical Society	Yes
Carysfort Reef	Iron	Active	USCG	Yes
Cedar Key	Brick	Inactive	US Fish & Wildlife	No
Crooked River	Iron	Inactive	GSA	Yes
Egmont Key	Brick	Active	DEP	No
Fort Jefferson	Brick	Inactive	Nat'l Park Service	Nat'l Monument
Fowey Rocks	Iron	Active	USCG	No
Gasparilla Is. Range	Iron	Active	USCG	No
Hillsboro Inlet	Iron	Active	USCG	Yes
Juniper Inlet	Brick	Active	Loxahatchee Hist. Museum	Yes
Key West	Brick	Inactive	Key West Art & Historical Society	Eligible
Loggerhead Key (2)	Brick	Active	USCG	No
Pensacola	Brick	Active	USCG	No
Ponce de Leon Inlet	Brick	Active	Ponce de Leon Inlet Lighthouse Assoc.	Yes
Port Boca Grande	Iron Pile	Active	Florida Park Service	Yes
Sand Key	Iron	Active	USCG	Yes
Sanibel Island	Iron	Active	City of Sanibel	Yes
Sombrero Key	Iron	Active	USCG	No
St. Augustine	Brick	Active	Jr. League of St. Augustine	Yes
St. Johns River Lighthouse	Brick	Inactive	US Navy	Yes
St. Johns (Mayport)	Concrete	Active	US Navy	No
St. Joseph Bay	Wood	Inactive	Private Residence	No
St. Marks	Brick	Active	USCG	Yes

Source: Information compiled by M. Timmons, 2000.

Florida Coastal Management Program, Department of Community Affairs

The Florida Coastal Management Program (FCMP) is based on a network of 23 statutes that protect and enhance the state's natural, cultural and economic coastal resources. The goal of the program is to coordinate local, state and federal agency activities using existing laws to ensure that Florida's coast is as valuable to future generations as it is today. Florida's DCA has been responsible for directing the implementation of the statewide coastal management program since 1992. In Fiscal Year 2000/01, \$2.8 million in General Revenue and Grants and Donations Trust Fund moneys were allocated to the Coastal Management Program.

III. Effect of Proposed Changes:

Section 1 requires the Coastal Management Program of DCA and the Division of Historical Resources of DOS to study the lighthouses in the state, to determine the location, ownership, condition, and historical significance of all lighthouses in the state and ensure that all historically significant lighthouses are nominated for inclusion on the National Register of Historic Places. The study must assess the condition and restoration needs of historic lighthouses and develop plans for appropriate future public access and use. The Coastal Management Program and the Division of Historical Resources are directed to "take a leadership role in implementing plans to stabilize lighthouses and associated structures and to preserve and protect them from future deterioration." When possible, the lighthouses and associated buildings are to be made available to the public for educational and recreational purposes. DCA is directed to consider these responsibilities to be a priority of the Florida Coastal Management Program and implementation of this act a priority in the use of Coastal Management funds.

DCA and DOS are required to request in their annual legislative budget requests funding necessary to carry out these duties and responsibilities. Funds for the rehabilitation of lighthouses are to be allocated through matching grants-in-aid to state and local government agencies and to nonprofit organizations. DCA is authorized to assist the Division of Historical Resources in projects to accomplish lighthouse identification, assessment, restoration, and interpretation.

Section 2 provides that this act shall take effect upon becoming a law.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Economic Impact and Fiscal Note:**A. Tax/Fee Issues:**

None.

B. Private Sector Impact:

Heritage tourism is a growing sector of the state's tourist industry. According to St. Augustine Lighthouse and Museum, Inc., investments in historic sites and structures create attractions for heritage tourists, the highest average spenders of all tourists. As localities invest in historical preservation, their economies should benefit from the corresponding spending by tourists at local businesses.

C. Government Sector Impact:

DCA and DOS will incur new responsibilities imposed by this act. DOS estimates it will cost \$50,000 in the first year to conduct the required study. The impact on DCA is unavailable at this time.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Amendments:

None.