



## FULL ANALYSIS

### I. SUBSTANTIVE ANALYSIS

#### A. DOES THE BILL:

- |                                      |                              |                             |   |
|--------------------------------------|------------------------------|-----------------------------|---|
| 1. Reduce government?                | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 2. Lower taxes?                      | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 3. Expand individual freedom?        | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 4. Increase personal responsibility? | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |
| 5. Empower families?                 | Yes <input type="checkbox"/> | No <input type="checkbox"/> | N/A <input checked="" type="checkbox"/> |

For any principle that received a “no” above, please explain:

#### B. EFFECT OF PROPOSED CHANGES:

Section 267.062, F.S., provides that no state building, road, bridge, park, recreational complex, or similar facility can be named after a living person unless approved by law. Therefore, if a university wishes to name a particular building or facility after a living person, the designation must be approved by the Legislature.

HB 327 w/CS designates buildings on the campuses of the Florida State University (FSU), the Florida Agricultural and Mechanical University (FAMU), and the University of South Florida St. Petersburg (USF St. Petersburg) and directs these universities to erect suitable markers for each name designation.

A section-by-section analysis of the bill follows. The biographical information was provided by the university or the sponsor of the proposed designation.

**Section 1.** Designates the FAMU-FSU College of Engineering Building as the “Herbert F. Morgan Building;” the student life building at FSU as the “Reubin O’D. Askew Student Life Center;” the new residence hall complex at FSU as the “Sherrill Williams Ragans Hall;” the Education and Administration Building at the FSU College of Medicine as the “John E. Thrasher Building;” the developmental research school at FSU as the “Stan Marshall Developmental Research School;” the School of Business and Industry Building at FAMU as the “Sybil C. Mobley Business Building;” and the School of Journalism and Graphic Communication Building at FAMU as the “Thelma Thurston Gorham Building.”

**Herbert F. Morgan.** This bill designates the Florida Agricultural and Mechanical University – Florida State University College of Engineering Building as the “Herbert F. Morgan Building.”

Herbert F. Morgan is recently deceased. Mr. Morgan was a member of the Florida House of Representatives for 12 years (1974 to 1986) and has been recognized as one of the state’s most effective and conscientious legislators and as a champion for the cause of higher education. Mr. Morgan served as chair of the appropriations and rules committees and twice received the Allen Morris award for Most Effective Member of the House of Representatives. Mr. Morgan’s leadership has been credited with securing major funding for a myriad of Florida State University facilities, statewide equity for women’s athletics, legislation for the FAMU/FSU College of Engineering and with strengthening all of higher education on behalf of students, particularly in the area of articulation between community colleges and universities. Mr. Morgan has also been recognized for his role in revamping Florida’s budgeting system while fighting for better schools and care for the disabled and mentally ill.

Mr. Morgan received many awards and honors recognizing his contributions and leadership including an Honorary Doctorate of Humane Letters from Florida State University; Florida State University’s highest award – the Westcott Medal; the Omicron Delta Kappa “Grad Made Good” award; the Moore-

Stone award for outstanding service to Florida State athletics; numerous awards for his effectiveness in committee work and debates; and honors from groups representing natural resources, youth, historic preservation, the arts, disabled citizens, higher education, and law enforcement. Florida State University (FSU) and Tallahassee Community College (TCC) have established a new scholarship in Mr. Morgan's name to pay for a student to attend TCC for two years and then FSU for two years.

Mr. Morgan began his college education at Chipola Junior College and transferred to Florida State University where he graduated with a bachelor's degree in business in 1966. In addition to his service as a member of the House of Representatives, Mr. Morgan worked as a real estate developer and consultant; served as a member and chair of the Tallahassee Community College Board of Trustees; served as chief executive officer of the Florida Association of Insurance and Financial Advisors; served as a member and chair of the Tallahassee Memorial Regional Medical Center Board of Directors; and served as a member of the FSU Alumni Association, Gold Key, and Seminole Boosters.

**Reubin O'Donovan Askew.** This bill designates the Student Life Building, 113 South Wildwood Drive, at Florida State University as the "Reubin O'D. Askew Student Life Center."

Reubin O'Donovan Askew is the thirty-seventh Governor of Florida, a former Florida State Student Body President, and the Askew Eminent Scholar in Florida Government and Politics in the Askew School of Public Administration and Policy at Florida State University.

Among his many accomplishments, Governor Askew was the first Florida State University Alumnus to serve as Governor of the State of Florida; he served two consecutive terms during which time he signed into law the act giving the Student Government Associations of Florida's public universities the authority to allocate the activity and service fees on their campuses and was appointed as the United States Trade Representative by President Carter. Governor Askew's career came full circle as he returned to Florida State University to teach, lead, and serve as a model of scholarship and public service for us all.

**John E. Thrasher.** This bill designates the Education and Administration Building at Florida State University as the "John E. Thrasher Building."

The University Campus Development and Space Committee unanimously recommend the naming of the Education and Administration Building at the Florida State University College of Medicine the "John E. Thrasher Building."

Mr. Thrasher received a Bachelor of Science degree in 1965 and a J.D. with Honors in 1972 from Florida State University. He served the people as a member of the Florida House of Representatives from 1992 to 2000, and ascended to the leadership position of Speaker of the House of Representatives in 1999.

During his successful tenure in the Legislature, Mr. Thrasher received numerous commendations and awards for his dedication to the citizens of Florida.

As a loyal alumnus and supporter of Florida State University, one of his most memorable accomplishments as a legislator came at the height of his career when he facilitated and supported the passage of a law creating the College of Medicine at Florida State University, the first new medical school to be created in the United States in over twenty years.

Mr. Thrasher now serves as the first Chairman of the Florida State University Board of Trustees.

**Sherrill Williams Ragans.** This bill designates the new residence hall complex at Florida State University as "Sherrill Williams Ragans Hall."

Sherrill Williams Ragans joined the staff of Florida State University in 1959 and has served the university with great distinction over many years. Ms. Ragans has worked as a Resident Counselor, Assistant Dean of Students, Director of Residence Programs, Director of University Housing, Assistant Vice President for Student Affairs, Associate Vice President for Student Affairs, and Interim Vice President for Student Affairs.

Ms. Ragans is well known and respected locally and nationally for her dedication and has served as a significant role model, mentor and friend to countless students. Her work is evidenced by the many accolades she has received: the Ross Oglesby Award for Outstanding Leadership, Service, and Scholarship; the President's Humanitarian of the Year Award; and FSU Alumni Association Circle of Gold Recognition. Ms. Ragans has been honored as Advisor of the Year on two occasions, and in 1994, the Golden Key International Honor Society selected her as the Southeastern Region Advisor of the Year. In addition, Ms. Ragans received the Governor's Award for Outstanding Public Service in 1995.

Nationally, Ms. Ragans is an active and visible leader in professional association work. She served in leadership roles with the National Association of Student Personnel Administrators and the Association of College and University Housing Officers-International.

Ms. Ragans retired in 2003 following more than 40 years of dedicated service to the university community. Her professional excellence, leadership and dedication have brought much honor and distinction to FSU. It is fitting that her outstanding contributions be permanently preserved and celebrated through naming the new residence hall complex, Sherrill Williams Ragans Hall.

**Stan Marshall:** This bill designates the developmental research school at Florida State University as the "Stan Marshall Developmental Research School."

Dr. Marshall served on the Florida State University faculty from 1958 to 1976. He was appointed head of the Department of Science Education and Adjunct Professor of Physics in 1958, became Associate Dean of the College of Education in 1965, Dean of the College in 1967, and assumed the presidency of the University in 1969. He retired from the presidency in August 1976.

In 1978, Marshall founded Sonitrol of Tallahassee, Inc., a company engaged in electronic security and fire protection of businesses and residences in the Tallahassee area.

Dr. Marshall presently serves on the Boards of Directors of Southern Scholarship Foundation; The Charter Foundation; the Council of Volunteer Reading Tutors, Inc.; the American Studies Institute of Harding University, Children First - Central Florida's Advisory Council; and the Salvation Army Advisory Board. He is Founding Chairman of PEN of Florida, Inc. and President of the Deeb Scholarship Foundation. He chairs the Bethune-Cookman College Board of Trustees. In 2001, Dr. Marshall was appointed by Governor Jeb Bush to the Florida State University Board of Trustees.

In the past, Dr. Marshall has served as Chairman of the Leon County United Way and has served on a variety of boards, including those of the Tallahassee Memorial Regional Hospital and the Tallahassee Area Chamber of Commerce.

Services in education include serving as Director of the National Science High School Project of Turkey in which he led a group of American and Turkish science educators in the establishment of the National High School of Science for gifted students in Turkey; consultant in education to the governments of nine countries in the Middle and Far East; and he has authored or co-authored several books and numerous articles in professional journals.

At Florida State University, Dr. Marshall was named Omicron Delta Kappa's "Man of the Year" and was recipient of the University's Gold Key Award.

Dr. Marshall is the founder of The James Madison Institute and, from 1987 to 2000, served as its President and CEO. He now serves as Director and Founding Chairman.

In 1995, Dr. Marshall was one of nine members of the Florida Commission on Cabinet Reform. He was appointed in 1997 as one of thirty-seven members of the Florida Constitution Revision Commission.

**Sybil C. Mobley.** This bill designates the School of Business and Industry Building at Florida Agricultural and Mechanical University as the “Sybil C. Mobley Business Building.”

Dean Mobley has served Florida A&M University for more than two decades and is the founding dean of the FAMU School of Business and Industry (SBI). Under her leadership SBI has prepared minority students to compete internationally in the world of business.

**Thelma Thurston Gorham.** This bill designates the School of Journalism and Graphic Communication Building at FAMU as the “Thelma Thurston Gorham Building.”

Thelma Thurston Gorham, born in 1913, was a pioneer in the field of journalism. She received a B.A. from the University of Minnesota in 1935 and an M.A. from the University of Minnesota in 1951. As her first job after graduation from the University of Minnesota in 1935, she took a job as a police reporter for the Kansas City Call. By 1938, just three years later, she had been named the editor of the paper’s Kansas City bureau. During her 50-year career, Ms. Gorham held a variety of journalism positions, writing for newspapers and magazines, serving as an editor at an Army base during World War II, and finally becoming a professor of journalism. Ms. Gorham joined the faculty at FAMU in the 1970s. As a professor in the English department at FAMU, she was pivotal in developing FAMU’s journalism school. Ms. Gorham died in Tallahassee in January, 1992.

**Section 2.** Designates Coquina Hall on the campus of the University of South Florida St. Petersburg as “H. William Heller Hall” upon the effective date of the retirement or resignation of H. William Heller from, or the termination of H. William Heller’s employment with, the University of South Florida St. Petersburg.

**H. William Heller.** H. William Heller is a professor at the University of South Florida St. Petersburg. A former Vice President of the St. Petersburg campus, Dr. Heller joined the staff of the University of South Florida in 1992. Since that time, he has been awarded more than \$8 million in grants and contracts and is currently responsible for directing, as principle investigator, projects funded in excess of \$1 million.

Dr. Heller has been awarded the Presidential Citation for Exemplary Performance as Vice-Chairman of the White House Conference on Handicapped Individuals as well as the Teacher Educator of the Year Award, Teacher Education Division by the Council of Exceptional Children, and the Merrill Publishing Company. He was also the recipient of the 1991 E. Wallace Wallin Award by the Council for Exceptional Children. This award, the highest honor bestowed by the Council, is predicated on excellence in leadership, service, and accomplishments in the education of children with exceptionalities. He has been awarded the United Way Alex de Tocqueville Society Volunteer Service Award, the Outstanding Service Award by the U.S. Air Force and U.S. Department of Defense, and the Romaine Mackie Leadership Award in Special Education by the Pioneer Division of the Council for Exceptional Children. In 2002, Dr. Heller was honored by the City of St. Petersburg for a “Decade of Excellence,” and August 21, 2002, was proclaimed Bill Heller Day by the City of Petersburg.

Dr. Heller has served in leadership roles with the Council for Exceptional Children, the American Association for Mental Retardation, the National Board for Professional Teaching Standards, the American Association for Colleges for Teacher Education, and the National Council for Accreditation of Teacher Education. His professional contributions include more than 350 presentation and publications.

C. SECTION DIRECTORY:

This bill does not create, repeal, or amend any statutory sections.

**II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

See FISCAL COMMENTS.

2. Expenditures:

See FISCAL COMMENTS.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

See FISCAL COMMENTS.

2. Expenditures:

See FISCAL COMMENTS.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

See FISCAL COMMENTS.

D. FISCAL COMMENTS:

There may be an insignificant fiscal impact associated with the universities erecting markers for the building designations.

**III. COMMENTS**

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

This bill does not require a city or county to spend funds or to take any action requiring the expenditure of funds.

2. Other:

This bill does not appear to raise any constitutional issues.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

#### **IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES**

On March 10, 2004, the Subcommittee on Higher Education favorably recommended HB 327 with a strike-everything amendment by Rep. Ausley to designate additional buildings on the FSU campus. The subcommittee also favorably recommended two amendments to Rep. Ausley's strike-everything amendment – one by Rep. Richardson to designate additional buildings on the FAMU campus and one by Rep. Justice to designate a building on the USF – St. Petersburg campus.

On March 15, 2004, the Committee on Education K-20 adopted the engrossed amendment recommended by the Subcommittee on Higher Education and reported HB 327 favorable with a committee substitute.