

# SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: Health Care Committee

BILL: SB 702

SPONSOR: Senator Peaden

SUBJECT: Area Health Education Center Network

DATE: March 7, 2005

REVISED: 03/10/05

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Munroe</u>	<u>Wilson</u>	<u>HE</u>	<b>Fav/2 amendments</b>
2.	<u>                    </u>	<u>                    </u>	<u>ED</u>	<u>                    </u>
3.	<u>                    </u>	<u>                    </u>	<u>HA</u>	<u>                    </u>
4.	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
5.	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>
6.	<u>                    </u>	<u>                    </u>	<u>                    </u>	<u>                    </u>

**Please see last section for Summary of Amendments**

- Technical amendments were recommended
- Amendments were recommended
- Significant amendments were recommended

**I. Summary:**

The bill revises the Department of Health’s duties relating to the Area Health Education Center (AHEC) network in Florida. The bill specifies that the AHEC network includes the AHECs at the Florida State University, Nova Southeastern University, the University of Florida, the University of Miami, and the University of South Florida. The department must maintain and evaluate, rather than organize, an AHEC network focused on improving access to health services by persons who are medically underserved.

The Department of Health must contract with designated medical schools to assist in funding the AHEC network, which links the provision of primary care services to medically underserved populations with the education of medical students, interns, and residents. The requirement for the AHEC network to be coordinated with and under contract with the state-approved medical schools is deleted.

The bill establishes requirements for the AHEC network relating to students in the health care professions and health care providers serving medically underserved populations. The Department of Health must make every effort to assure that the network, rather than participating medical schools, does not discriminate among enrollees with respect to age, race, sex, or health status.

This bill amends section 381.0402, Florida Statutes.

## II. Present Situation:

Area Health Education Centers link the resources of university health science centers with local planning, educational and clinical resources. An AHEC network of health-related institutions provides multidisciplinary educational services to students, faculty and local practitioners, ultimately improving health care delivery in medically underserved areas.

The AHEC program is a long-term initiative, requiring major changes both in the traditional method of training medical and other health professions students and in the relationship between university health science centers and community health service delivery systems. The Basic AHEC Program was initiated in 1972 and the Model State Supported AHEC Program was initiated in 1993. The Health Professions Education Partnerships Act of 1998 reauthorized the AHEC Program for five years.<sup>1</sup>

The Florida AHEC Network is an extensive, statewide system for health professional education and support founded upon 10 regional AHECs. Each AHEC is supported by an AHEC program at one of the state's five medical schools. The organization of the network allows the AHECs to draw upon the resources of the academic health centers to address local health care issues. The Florida AHEC Network has addressed the primary health care needs of Florida's underserved populations by:

- Extending academic health resources;
- Providing information and support to community health care providers;
- Emphasizing the primary care needs of medically underserved populations;
- Encouraging health professions education programs to enhance their curricula with community-based clinical experiences, interdisciplinary training, distance education and other programs vital to students' learning; and
- Influencing the future health professional workforce by developing programs to generate interest in health careers among minority and disadvantaged youth.

Under s. 381.0402, F.S., the Department of Health, in cooperation with the state-approved medical schools in Florida must organize an AHEC network based on earlier medically indigent demonstration projects and must evaluate the impact of each network on improving access to services by persons who are medically underserved. The network must be a catalyst for the primary care training of health professionals through increased opportunities for training in medically underserved areas. The Department of Health must contract to assist in funding an AHEC network which links the provision of primary care services to low-income persons with the education of medical students, interns, and residents.

The AHEC network must be coordinated with and under contract with the state-approved medical schools. The AHEC network must:

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<sup>1</sup> See Public Law 105-392.

- Be coordinated with and under contract with the state-approved medical schools, which shall be responsible for the clinical training and supervision.
- Divide the state into service areas with each medical school coordinating the recruiting, training, and retention of medical students within its assigned area.
- Use a multidisciplinary approach with appropriate medical supervision.
- Use current community resources, such as county health departments, federally funded primary care centers, or other primary health care providers, as community-based sites for training medical students, interns, and residents.

The Department of Health must establish criteria and procedures for quality assurance, performance evaluations, periodic audits, and other appropriate safeguards for the network. The department must make every effort to assure that participating medical schools do not discriminate among enrollees with respect to age, race, sex, or health status. Participating medical schools may target high-risk medically needy population groups.

### **III. Effect of Proposed Changes:**

The bill revises the Department of Health's duties relating to the AHEC network in Florida. The bill specifies that the AHEC network includes the AHECs at the Florida State University, Nova Southeastern University, the University of Florida, the University of Miami, and the University of South Florida. The department must maintain and evaluate, rather than organize, an AHEC network focused on improving access to health services by persons who are medically underserved. The network must serve as a catalyst for the primary care training of health professionals by increasing opportunities for training in medically underserved areas, increasing access to primary care services, providing health workforce recruitment, enhancing the quality of health care, and addressing current and emerging public health issues.

The Department of Health must contract with designated medical schools to assist in funding the AHEC network, which links the provision of primary care services to medically underserved populations with the education of medical students, interns, and residents. The requirements for the AHEC network to be coordinated with and under contract with the state-approved medical schools is deleted. The bill revises the language relating to duties of and requirements for an AHEC network to conform to other changes in the bill.

The bill requires the AHEC network to:

- Facilitate the recruitment, training, and retention of students in the health care professions within each AHEC service area.
- Use community resources as sites for training students in the health care professions.
- Use a multidisciplinary approach with appropriate supervision.

The AHEC network must also:

- Assist providers in medically underserved areas and other safety net providers in remaining current in their fields through a variety of community resource initiatives;
- Strengthen the health care safety net in Florida by enhancing services and increasing access to care in medically underserved areas; and

- Provide other services, such as library and information resources, continuing professional education, technical assistance, and other support services, for providers who serve in medically underserved areas.

The Department of Health must make every effort to assure that the network, rather than participating medical schools, does not discriminate among enrollees with respect to age, race, sex, or health status.

The effective date of the bill is July 1, 2005.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

The provisions of this bill have no impact on municipalities and the counties under the requirements of Article VII, Section 18 of the Florida Constitution.

##### **B. Public Records/Open Meetings Issues:**

The provisions of this bill have no impact on public records or open meetings issues under the requirements of Art. I, s. 24(a) and (b) of the Florida Constitution.

##### **C. Trust Funds Restrictions:**

The provisions of this bill have no impact on the trust fund restrictions under the requirements of Article III, Subsection 19(f) of the Florida Constitution.

#### **V. Economic Impact and Fiscal Note:**

##### **A. Tax/Fee Issues:**

None.

##### **B. Private Sector Impact:**

None.

##### **C. Government Sector Impact:**

The Department of Health reports that the bill will not change the way the department or the AHEC programs currently operate.

#### **VI. Technical Deficiencies:**

On page 1, line 28, and on page 2, line 24, the bill refers to a process for approval of medical schools that may form an AHEC network in cooperation with the Department of Health. It is unclear what entity will approve the medical schools for this purpose.

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On page 2, lines 13-14, the bill requires the Department of Health to contract with medical schools designated in subsection (1) of the s. 381.0402, F.S., as amended by the bill. There are not any schools designated in subsection (1) of s. 381.0402, F.S. The catch line and the introductory language of s. 381.0402, F.S., as amended in the bill refer to medical schools at the Florida State University, Nova Southeastern University, the University of Florida, the University of Miami, and the University of South Florida.

On page 2, line 24, the term, “state-approved” needs to be stricken to conform to other changes in the bill that refer to a process for approval of medical schools that may form an AHEC network in cooperation with the Department of Health.

**VII. Related Issues:**

None.

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This Senate staff analysis does not reflect the intent or official position of the bill’s sponsor or the Florida Senate.

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## VIII. Summary of Amendments:

### Barcode 613500 by Health Care

Requires the Department of Health to cooperate with medical schools located in Florida which form the area health education (AHEC) network, rather than specifically named medical schools, to maintain and evaluate an area health education center network. Deletes an obsolete reference to “state-approved” medical school in the provisions establishing the AHEC network. (WITH TITLE AMENDMENT)

### Barcode 261530 by Health Care:

Revises the duties of the Office of Rural Health within the Department of Health relating to state coordination of federal rural health care grant programs to delete references to specific federal grant programs. The Department of Health is authorized to coordinate with the Federal Government to designate health professional shortage areas and medically underserved areas, to recommend foreign physicians for visa waivers, to document health care professionals working in the public interest, and to place health care professionals in medically underserved areas using federally funded recruitment incentive programs. (WITH TITLE AMENDMENT)

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