

**The Florida Senate**  
**PROFESSIONAL STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: Transportation Committee

BILL: CS/SB 138

INTRODUCER: Transportation Committee and Senator Bullard

SUBJECT: Designations

DATE: April 10, 2007

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Boyd	Meyer	TR	Fav/CS
2.				
3.				
4.				
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**I. Summary:**

Section 334.071, F.S., specifies the purpose and effect of the designation of roads, bridges, and other transportation facilities for honorary or memorial purposes by the Florida Legislature. The Committee Substitute (CS) for SB 138 designates the following roads and bridges as follows:

- That portion of State Road 821, the Florida Turnpike Homestead Extension, between exit 16 at S.W. 152<sup>nd</sup> Street and exit 11 at S.W. 216<sup>th</sup> Street in Miami-Dade County is designated as the "John F. Cosgrove Highway."
- That portion of Flagler Avenue N.W. between 72<sup>nd</sup> Avenue and 67<sup>th</sup> Avenue in Miami- Dade County is designated as "Arnold M. Velazquez Boulevard."
- That portion of Coral Way between S.W. 31<sup>st</sup> Avenue and S.W. 25<sup>th</sup> Avenue in Miami- Dade County is designated as "Marilyn Culp Way."
- That portion of Kendall Drive between 107<sup>th</sup> Avenue and 87<sup>th</sup> Avenue in Miami- Dade County is designated as "Dr. Leonard Cherdack Memorial Highway."
- That portion of Biscayne Boulevard/U.S. 1/ State Road 5, between N.E. 54<sup>th</sup> Street and N.E. 96<sup>th</sup> Street in Miami- Dade County is designated as "Athalie Range Boulevard."
- That portion of Interstate 95 between State Road 400 and State Road 600 in Volusia County is designated as "Kevin John Fischer Memorial Highway."
- That portion of State Road 191 from the intersection of Garcon Point Road and Forsythe Street in the City of Bagdad south to the intersection of Avalon Boulevard/State Road 281 in Santa Rosa County is designated as "Curtis Golden Boulevard."

- That portion of Martin Luther King Boulevard between Phoenix Avenue and Boulevard Street in Duval County is designated as “Ed Holt Boulevard.”
- That portion of Martin Luther King Boulevard between North Myrtle Avenue and Fairfax Street in Duval County is designated as “Moses Baker Boulevard.”
- That portion of Beaver Street between Stockton Street and Edgewood Avenue in Duval County is designated as “C.D. Kinsey Street.”
- That portion of U.S. Highway 1 between Red Poll Road and Soutel Drive in Duval County is designated as “Lawrence Callahan Highway.”
- That portion of U.S. Highway 1 between Richardson Road and Soutel Drive in Duval County is designated as “Bernard Wilkes Highway.”
- That portion of Lem Turner Road between Rowe Avenue and I-95 in Duval County is designated as “Sarah Hayes Rice Road.”
- That portion of I-95 Southbound from Dunn Avenue to the I-10 interchange and I-10 Eastbound from Lane Avenue to I-95 in Duval County is designated as the “James Weldon Johnson Memorial Highway.”
- That portion of U.S. Highway 1 (Biscayne Blvd.) between 135<sup>th</sup> St. to 151<sup>st</sup> St., in Miami-Dade County is designated as “Sigmund Zilber Memorial Highway.”
- The bridge over the railroad tracks on SR 441 at N.W. 3<sup>rd</sup> Street and N.W. 8<sup>th</sup> Street in the City of Ocala in Marion County is designated as “Judge William T. Swigert Bridge.”
- The bridge across Memorial Canal on N.E. 125<sup>th</sup> Street near Griffing Boulevard in the City of North Miami is designated as the “Rick Ricciardelli Bridge.”
- The U.S. Highway 1 Bridge which crosses the Loxahatchee River at the inlet in the City of Jupiter/Tequesta in Palm Beach County is designated as “Carlin White Bridge.”
- The interchange of the Florida Turnpike and State Road 50 west near the Town of Oakland in Orange County is designated as “Senator Richard H. Langley Memorial Interchange.”
- The bridge on I-10 that crosses Escambia Bay in Escambia County is designated as “The David Bogan Bridge.”
- That portion of U.S. Highway 27 (Okeechobee Road) between W.12<sup>th</sup> St. and W.19<sup>th</sup> St., in Miami-Dade County is designated as “José Abreu/Raul L. Martinez Memorial Highway.”

## II. Present Situation:

Section 334.071, F.S., provides: (1) Legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility, and may not be construed to require any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes; (2) When the Legislature establishes road or bridge designations, FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility; and (3) The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is

located in more than one city or county, resolutions supporting the designations must be passed by each affected local government prior to the erection of the markers.

### III. Effect of Proposed Changes:

The effects of this CS are as follows:

**Section 1:** The CS designates that portion of State Road 821, the Florida Turnpike Homestead Extension, between exit 16 at S.W. 152nd Street and exit 11 at S.W. 216th Street in Miami-Dade County as the "John F. Cosgrove Highway." John Cosgrove served in the Florida House of Representatives from 1981 to 1984. In 1986, Mr. Cosgrove was reelected serving until he left in 2000 due to term limits.

**Section 2:** That portion of Flagler Avenue N.W. between 72<sup>nd</sup> Avenue and 67<sup>th</sup> Avenue in Miami- Dade County is designated as "Arnold M. Velazquez Boulevard." Arnold M. Velazquez served as a Professional Engineer in the State of Florida. He was a United States Navy Veteran. During the Vietnam Era, Mr. Velazquez served on the USS Forrestal. Mr. Velazquez was a Cum Laude graduate in Electrical Engineering from the University of Miami, where he also earned a Master's degree in Industrial Management. Upon graduating, he worked for Florida Power and Light (FPL) for 21 years. Thereafter, he established a successful engineering firm in Hialeah. Mr. Velazquez was active in the community as a civic and political leader.

**Section 3:** That portion of Coral Way between S.W. 31<sup>st</sup> Avenue and S.W. 25<sup>th</sup> Avenue in Miami- Dade County is designated as "Marilyn Culp Way." Marilyn Wagner Culp was the President of The Miami Coalition For A Safe And Drug-Free Community since its inception in 1988. In that capacity, she directed the coalition's daily operations, coordinated task forces and committees, as well as the work of over 9000 volunteers and four staff members. The Coalition has provided information to 74 countries and 642 U.S. cities trying to replicate its accomplishments. Among her personal achievements, she received a presidential appointment to the Drug Free Communities Advisory Council and a gubernatorial appointment to Chair the State of Florida Youth Substance Abuse Incentive Commission. She received her BA from Baldwin-Wallace College, her MA from Bowling Green State University, and an honorary Doctor of Law from Barry University. She was a college professor for six years and worked in the Multnomah County District Attorney's office for 13 years before moving to Miami and accepting her position with the coalition. Marilyn passed away June 3, 2006.

**Section 4:** That portion of Kendall Drive between 107<sup>th</sup> Avenue and 87<sup>th</sup> Avenue in Miami-Dade County is designated as "Dr. Leonard Cherdack Memorial Highway." Dr. Cherdack was a prominent optometrist who established several eye-care programs in Miami. He formed the first optometric HMO in the state and fought to increase spending on public healthcare. Dr. Cherdack and other optometrists founded the Heiken Children's Vision Fund in 1992, which provides free eye exams and glasses to children in the Miami area. Dr. Cherdack was an active member of the Florida Optometric Association and served on its legislative committee. He recently received a Lifetime Achievement Award from the Florida Optometric Association. He passed away on September 20, 2006.

**Section 5:** That portion of Biscayne Boulevard/U.S. 1/ State Road 5, between N.E. 54<sup>th</sup> Street and N.E. 96<sup>th</sup> Street in Miami- Dade County is designated as “Athalie Range Boulevard.”

The Late Athalie Range served as a president of local and county Parent Teacher Associations for 16 years, where she promoted equal rights in education for minorities. Born in Key West, she attended the New England Institute of Anatomy and Embalming in Boston, Massachusetts and subsequently became a licensed embalmer and funeral director. In 1965, Ms. Range became the first African-American woman to be elected to the Miami Board of County Commissioners. She introduced several county wide ordinances resulting in a stringent handgun law, updated fire codes, a restriction on the sale of glue to minors, and the creation of parks and play areas. In 1970, Ms. Range was appointed by Governor Reuben Askew to serve as Secretary of the Department of Community Affairs. She was the first African-American to serve as head of a Florida state agency. She is the recipient of more than 125 local, state and national awards and honors.

**Section 6:** That portion of Interstate 95 between State Road 400 and State Road 600 in Volusia County is designated as “Kevin John Fischer Memorial Highway.” Officer Kevin John Fischer, of the Daytona Beach Police Department, was tragically killed in the line of duty on September 4, 1998, while assisting a Volusia County Deputy who had been involved in a minor traffic accident. Officer Fischer was 30 years old at the time of his death.

**Section 7:** That portion of State Road 191 from the intersection of Garcon Point Road and Forsythe Street in the City of Bagdad south to the intersection of Avalon Boulevard/State Road 281 in Santa Rosa County is designated as “Curtis Golden Boulevard.” Curtis Golden served as the state Attorney for the First Judicial Circuit. He is the longest serving State Attorney in Florida’s history.

**Section 8:** That portion of Martin Luther King Boulevard between Phoenix Avenue and Boulevard Street in Duval County is designated as “Ed Holt Boulevard.” Ed Holt founded a grocery store in the Eastside neighborhood of Jacksonville which quickly became a community gathering place and a center for political conversation, and his springboard into community activism. Mr. Holt believed educating young people about the importance of civic awareness and political participation was vital, and to that end was actively involved in the Florida Voter’s League. In addition to being a keen observer of the city’s politics and a sounding board for the community, Mr. Holt devoted many years of his life to representing the public in countless civic activities, particularly by serving on numerous City boards, commissions and authorities, including the Housing and Urban Development Advisory Board, the JEA board of directors, Council on Elder Affairs, the Construction Trades Qualifying Board, the Jacksonville Housing Commission, and BellSouth’s Consumer Council in addition to serving on the state’s Martin Luther King Commission, among others.

**Section 9:** That portion of Martin Luther King Boulevard between North Myrtle Avenue and Fairfax Street in Duval County is designated as “Moses Baker Boulevard.” The Late Moses Baker was bishop, chief overseer, presiding prelate and pastor of Jacksonville’s Holy Church of the Living God, from 1945-2005. Mr. Baker was considered the father of the Pentecostal Sabbath-keeping churches in Jacksonville, referring to churches that observe the Sabbath on Saturdays. Mr. Baker came to Jacksonville as a young man and studied at Edward Waters

College and its Baptist seminary. He joined the Holy Church of the Living God in 1938 and was appointed its pastor in 1945.

**Section 10:** That portion of Beaver Street between Stockton Street and Edgewood Avenue in Duval County is designated as “C.D. Kinsey Street.” Calvin Delmas "C.D." Kinsey was Bishop Emeritus of the Central Florida Third Jurisdiction of the Church of God in Christ. He was the pastor of Cathedral of Faith COGIC beginning his pastorate at the Francis Street COGIC in 1961. He attended Edward Waters College, where he earned his BS degree in Business Administration in 1969. Attended the C.H. Mason Seminary in Atlanta, Georgia 1970-1972, and earned his TH.M., from Luther Rice Seminary in 1975. Bishop Kinsey served the local, state and national church in many capacities. Mr. Kinsey's involvement in the Jacksonville community included participation as a life-member of the NAACP, Edward Waters College Alumni Association, Omega Psi Phi Fraternity, Interdenominational Ministerial Alliance, Jacksonville Urban League and numerous other civic organizations. He founded The Good Shepherd Day Care in 1977 and Good Shepherd Christian Academy in 1983, as well as Project SAMBI (Strong Awareness of a Male Black Image), an organization dedicated to improving the image of black males by assisting in the development of black youths through training and mentorship programs. In addition, the Ministry of Economic Development and Fellowship Outreach Ministries Inc. was founded in 1985. In 2002, a scholarship was named by the Florida Star and The Florida Religious Hall of Fame in his honor.

**Section 11:** That portion of U.S. Highway 1 between Red Poll Road and Soutel Drive in Duval County is designated as “Lawrence Callahan Highway.” Lawrence Charles Callahan, Sr. was born on February 20, 1945 in Palatka, Florida. After moving to Jacksonville, he attended the local schools, graduated from college, married and started a family. While watching the Ernest Angsley Hour on Sunday, February 29, 1976, Lawrence C. Callahan, Sr. received Christ. Immediately following his conversion, the Lord sent him back to his family’s church, Faust Temple Church of God in Christ, where he was called to the ministry and preached his trial sermon May 21, 1976. Mr. Callahan founded The Philippian Community Church in 1979 where he presided until his death in 2000. March 6, 1993 was proclaimed Lawrence C. Callahan Day by the City of Jacksonville.

**Section 12:** That portion of U.S. Highway 1 between Richardson Road and Soutel Drive in Duval County is designated as “Bernard Wilkes Highway.” The Late Bernard Wilkes coached boys’ basketball for 30 seasons at Ribault High School in Jacksonville, Florida. Mr. Wilkes became the second-winningest coach in state history with a career record of 758-158. Mr. Wilkes led the “Running / Gunning” Trojans Boys’ Basketball team to four state titles and made 16 final four appearances. He was named State Coach of the Year in 1995. Mr. Wilkes was inducted into the Florida Athletic Coaches Hall of Fame in 2004.

**Section 13:** That portion of Lem Turner Road between Rowe Avenue and I-95 in Duval County is designated as “Sarah Hayes Rice Road.” Sarah Rice was a native Alabamian. She was Valedictorian of her high school graduating class. Upon receiving her teaching certificate, she taught school for many years in Alabama and Florida and from time to time served as a school principal. The nationally acclaimed autobiographical novel, “He Included Me,” chronicles the life of the Late Sarah Rice. She served as President of the Woman’s Auxiliary to the Florida General Baptist Convention, Inc., and the Board of Trustees at Florida Memorial College.

**Section 14:** That portion of I-95 Southbound from Dunn Avenue to the I-10 interchange and I-10 Eastbound from Lane Avenue to I-95 in Duval County is designated as the “James Weldon Johnson Memorial Highway.” James Weldon Johnson was born in 1871 in Jacksonville, Florida. Johnson was a leading American author, poet, early civil rights activist, and prominent figure in the Harlem Renaissance. Johnson is best remembered for his writing, which includes novels, poems, and collections of folklore. He was also one of the first African-American professors at New York University. In 1900, he wrote the song "Lift Ev'ry Voice and Sing" on the occasion of Lincoln's birthday; the song which became immensely popular in the black community and became known as the "Negro National Anthem." The song was entered into the Congressional Record as the official African American National Hymn.

**Section 15:** That portion of U.S. Highway 1 (Biscayne Blvd.) between 135<sup>th</sup> St. and 151<sup>st</sup> St., in Miami-Dade County is designated as “Sigmund Zilber Memorial Highway.” Sigmund Zilber established Metro Transportation Services, Inc., the largest diversified transportation company in South Florida. The company provides Taxicabs, Vans, Minibuses, Executive Cars, Limousines, Wheelchair vehicles; Medicaid/Para transit operations, as well as private contract transportation work. Mr. Zilber died in 1998.

**Section 16:** The bridge over the railroad tracks on SR 441 at N.W. 3<sup>rd</sup> Street and N.W. 8<sup>th</sup> Street in the City of Ocala in Marion County is designated as “Judge William T. Swigert Bridge.” Judge William T. Swigert served as Circuit Judge of the Fifth Judicial Circuit of Florida from 1974-2005, during which time he was elected as Chief Judge by all of the judges of the Fifth Judicial Circuit. Judge Swigert served as Chief Judge for 14 years, longer than any other judge in the history of Marion County. After serving 32 years on the bench as a judge in Marion County and the Fifth Judicial Circuit, Judge Swigert presently serves as a Senior Circuit Judge.

**Section 17:** The bridge across Memorial Canal on N.E. 125<sup>th</sup> Street near Griffing Boulevard in the City of North Miami is designated as the “Rick Ricciardelli Bridge.” World War II Veteran Rick Ricciardelli was elected to North Miami City Council in 1949. Mr. Ricciardelli initiated a \$98,000 Bond Issue to build the bridge across Biscayne Canal. Built in 1951, the bridge connected east-and-west North Miami for the first time. Now connected, the “Town of North Miami” met Legislative standards and the Florida Legislature allowed the town to become the “City of North Miami.” Mr. Ricciardelli served as National Vice Commander of Am-Vets, Legislative Aide to U.S. Rep. Dante Fascell, North Miami Municipal Judge Chairman, and was a member of the North Miami Charter Review Board. He died November 14, 2002, in the city of North Miami.

**Section 18:** The U.S. Highway 1 Bridge which crosses the Loxahatchee River at the inlet in the City of Jupiter/Tequesta in Palm Beach County is designated as “Carlin White Bridge.” William Carlin White is a native son of Jupiter, Florida. Mr. White was born in 1907 in the “Carlin House”. The Carlin House was the first hotel in the Jupiter area and was operated by his grandmother Mary Carlin. Mr. White served as a commissioned officer in the U.S. Navy. Later, Mr. White served as Jupiter Town Commissioner and was elected to 2 terms as Mayor of Jupiter, serving from 1971 to 1976. He was instrumental in modernizing the operations of the town of Jupiter. Mr. White developed commercial property into the residential area known as Turner Quay. As Mayor of Jupiter, he helped to get the Jupiter Hospital, now known as the Jupiter

Medical Center, built. Mr. White also influenced the construction of the replacement bridge for the A1A Damon Bridge. The Damon Bridge had been part of the old Dixie Highway since 1912. Though Mr. White is no longer in public service he continues to provide guidance and assistance to the Jupiter community.

**Section 19:** The interchange of the Florida Turnpike and State Road 50 West near the Town of Oakland in Orange County is designated as “Senator Richard H. Langley Memorial Interchange.” He was elected to the Florida House of Representatives in 1972 and reelected in 1974 and 1976. In 1980, he was elected to the Florida Senate and served until 1992. While in the legislature he served as minority whip in the House and as Republican whip and Republican leader in the Senate.

**Section 20:** The bridge on I-10 that crosses the Escambia Bay in Escambia County is designated as “The David Bogan Bridge.” David Bogan was a professional engineer with the FDOT for 18 years. He was the project manager of the I-10 Escambia Bay Bridge and the Florida Welcome Station, as well as many other road projects. He died February 21, 2007.

**Section 21:** That portion of U.S. Highway 27 (Okeechobee Road) between W.12<sup>th</sup> St. and W.19<sup>th</sup> St., in Miami-Dade County is designated as “José Abreu/Raul L. Martinez Memorial Highway.” José Abreu was born in Cuba and is a 1977 graduate of the University of Miami with a Bachelor of Science degree in Civil Engineering. He is a licensed Professional Engineer and a certified engineering contractor. Mr. Abreu spent the early years of his career in the private sector. He served as the District Six Secretary of the FDOT for Miami-Dade and Monroe Counties and was appointed Secretary of the FDOT by former Governor Jeb Bush on March 5, 2003. Currently, Mr. Abreu is the Aviation Director at Miami-Dade International Airport. He has been the recipient of numerous awards, including the 1996 Distinguished Alumnus Award from the University of Miami College of Engineering, the 1996 Outstanding Contributions Award from the Florida International University's College of Engineering, and most recently, the 2000 Wilbur S. Smith Award, which is the National Highway Engineering honor presented by the American Society of Civil Engineers.

In 1981, Raul Martinez was elected as Mayor of the City of Hialeah and served concurrently through six mayoral victories. Mr. Martinez was mayor of the City of Hialeah for 24 years and a City Councilman for 4 years. He retired on December 2, 2005. Presently, Mr. Martinez is the President of Martinez & Fernandez Public Relations in Miami Lakes. FDOT is directed to erect suitable markers.

**Section 22:** An effective date of July 1, 2007 is provided.

### **Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

**IV. Economic Impact and Fiscal Note:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

FDOT estimates the cost to erect suitable road designating markers is \$17,600 (\$400) per marker. The expenditure will come from the State Transportation Trust Fund. FDOT is also responsible for any future maintenance and replacement cost, which is indeterminate.

**V. Technical Deficiencies:**

None.

**VI. Related Issues:**

None.

## **VII. Summary of Amendments:**

None.

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This Senate Professional Staff Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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