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603-02764-10

Proposed Committee Substitute by the Committee on Health and
Human Services Appropriations

1 A bill to be entitled
2 An act relating to Medicaid; amending s. 409.912,
3 F.S.; requiring the Agency for Health Care
4 Administration to impose a fine against a person under
5 contract with the agency who violates certain
6 provisions; requiring an entity that contracts with
7 the agency as a managed care plan to post a surety
8 bond with the agency or maintain an account of a
9 specified sum; requiring the agency to pursue the
10 entity if the entity terminates the contract with the
11 agency before the end date of the contract; amending
12 s. 409.91211, F.S.; extending by 3 years the statewide
13 implementation of an enhanced service delivery system
14 for the Florida Medicaid program; providing for the
15 expansion of the pilot project into counties that have
16 two or more plans and the capacity to serve the
17 designated population; requiring that the agency
18 provide certain specified data to the recipient when
19 selecting a capitated managed care plan; revising
20 certain requirements for entities performing choice
21 counseling for recipients; requiring the agency to
22 provide behavioral health care services to Medicaid-
23 eligible children; extending a date by which the
24 behavioral health care services will be delivered to
25 children; authorizing the agency to extend the time to
26 continue operation of the pilot program; requiring
27 that the agency seek public input on extending and



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28 expanding the managed care pilot program and post
29 certain information on its website; providing an
30 effective date.

31

32 Be It Enacted by the Legislature of the State of Florida:

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34 Section 1. Present subsections (23) through (53) of section
35 409.912, Florida Statutes, are renumbered as subsections (24)
36 through (54), respectively, and a new subsection (23) is added
37 to that section, and present subsections (21) and (22) of that
38 section are amended, to read:

39 409.912 Cost-effective purchasing of health care.—The
40 agency shall purchase goods and services for Medicaid recipients
41 in the most cost-effective manner consistent with the delivery
42 of quality medical care. To ensure that medical services are
43 effectively utilized, the agency may, in any case, require a
44 confirmation or second physician's opinion of the correct
45 diagnosis for purposes of authorizing future services under the
46 Medicaid program. This section does not restrict access to
47 emergency services or poststabilization care services as defined
48 in 42 C.F.R. part 438.114. Such confirmation or second opinion
49 shall be rendered in a manner approved by the agency. The agency
50 shall maximize the use of prepaid per capita and prepaid
51 aggregate fixed-sum basis services when appropriate and other
52 alternative service delivery and reimbursement methodologies,
53 including competitive bidding pursuant to s. 287.057, designed
54 to facilitate the cost-effective purchase of a case-managed
55 continuum of care. The agency shall also require providers to
56 minimize the exposure of recipients to the need for acute



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57 inpatient, custodial, and other institutional care and the
58 inappropriate or unnecessary use of high-cost services. The
59 agency shall contract with a vendor to monitor and evaluate the
60 clinical practice patterns of providers in order to identify
61 trends that are outside the normal practice patterns of a
62 provider's professional peers or the national guidelines of a
63 provider's professional association. The vendor must be able to
64 provide information and counseling to a provider whose practice
65 patterns are outside the norms, in consultation with the agency,
66 to improve patient care and reduce inappropriate utilization.
67 The agency may mandate prior authorization, drug therapy
68 management, or disease management participation for certain
69 populations of Medicaid beneficiaries, certain drug classes, or
70 particular drugs to prevent fraud, abuse, overuse, and possible
71 dangerous drug interactions. The Pharmaceutical and Therapeutics
72 Committee shall make recommendations to the agency on drugs for
73 which prior authorization is required. The agency shall inform
74 the Pharmaceutical and Therapeutics Committee of its decisions
75 regarding drugs subject to prior authorization. The agency is
76 authorized to limit the entities it contracts with or enrolls as
77 Medicaid providers by developing a provider network through
78 provider credentialing. The agency may competitively bid single-
79 source-provider contracts if procurement of goods or services
80 results in demonstrated cost savings to the state without
81 limiting access to care. The agency may limit its network based
82 on the assessment of beneficiary access to care, provider
83 availability, provider quality standards, time and distance
84 standards for access to care, the cultural competence of the
85 provider network, demographic characteristics of Medicaid



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86 beneficiaries, practice and provider-to-beneficiary standards,
87 appointment wait times, beneficiary use of services, provider
88 turnover, provider profiling, provider licensure history,
89 previous program integrity investigations and findings, peer
90 review, provider Medicaid policy and billing compliance records,
91 clinical and medical record audits, and other factors. Providers
92 shall not be entitled to enrollment in the Medicaid provider
93 network. The agency shall determine instances in which allowing
94 Medicaid beneficiaries to purchase durable medical equipment and
95 other goods is less expensive to the Medicaid program than long-
96 term rental of the equipment or goods. The agency may establish
97 rules to facilitate purchases in lieu of long-term rentals in
98 order to protect against fraud and abuse in the Medicaid program
99 as defined in s. 409.913. The agency may seek federal waivers
100 necessary to administer these policies.

101 (21) Any entity contracting with the agency pursuant to
102 this section to provide health care services to Medicaid
103 recipients is prohibited from engaging in any of the following
104 practices or activities:

105 (a) Practices that are discriminatory, including, but not
106 limited to, attempts to discourage participation on the basis of
107 actual or perceived health status.

108 (b) Activities that could mislead or confuse recipients, or
109 misrepresent the organization, its marketing representatives, or
110 the agency. Violations of this paragraph include, but are not
111 limited to:

112 1. False or misleading claims that marketing
113 representatives are employees or representatives of the state or
114 county, or of anyone other than the entity or the organization



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115 by whom they are reimbursed.

116 2. False or misleading claims that the entity is
117 recommended or endorsed by any state or county agency, or by any
118 other organization which has not certified its endorsement in
119 writing to the entity.

120 3. False or misleading claims that the state or county
121 recommends that a Medicaid recipient enroll with an entity.

122 4. Claims that a Medicaid recipient will lose benefits
123 under the Medicaid program, or any other health or welfare
124 benefits to which the recipient is legally entitled, if the
125 recipient does not enroll with the entity.

126 (c) Granting or offering of any monetary or other valuable
127 consideration for enrollment, except as authorized by subsection
128 (25) ~~(24)~~.

129 (d) Door-to-door solicitation of recipients who have not
130 contacted the entity or who have not invited the entity to make
131 a presentation.

132 (e) Solicitation of Medicaid recipients by marketing
133 representatives stationed in state offices unless approved and
134 supervised by the agency or its agent and approved by the
135 affected state agency when solicitation occurs in an office of
136 the state agency. The agency shall ensure that marketing
137 representatives stationed in state offices shall market their
138 managed care plans to Medicaid recipients only in designated
139 areas and in such a way as to not interfere with the recipients'
140 activities in the state office.

141 (f) Enrollment of Medicaid recipients.

142 (22) The agency shall ~~may~~ impose a fine for a violation of
143 this section or the contract with the agency by a person or



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144 entity that is under contract with the agency. With respect to
145 any nonwillful violation, such fine shall not exceed \$2,500 per
146 violation. In no event shall such fine exceed an aggregate
147 amount of \$10,000 for all nonwillful violations arising out of
148 the same action. With respect to any knowing and willful
149 violation of this section or the contract with the agency, the
150 agency may impose a fine upon the entity in an amount not to
151 exceed \$20,000 for each such violation. In no event shall such
152 fine exceed an aggregate amount of \$100,000 for all knowing and
153 willful violations arising out of the same action.

154 (23) Any entity that contracts with the agency on a prepaid
155 or fixed-sum basis as a managed care plan as defined in s.
156 409.9122(2)(f) or s. 409.91211 shall post a surety bond with the
157 agency in an amount that is equivalent to a 1-year guaranteed
158 savings amount as specified in the contract. In lieu of a surety
159 bond, the agency may establish an irrevocable account in which
160 the vendor funds an equivalent amount over a 6-month period. The
161 purpose of the surety bond or account is to protect the agency
162 if the entity terminates its contract with the agency before the
163 scheduled end date for the contract. If the contract is
164 terminated by the vendor for any reason, the agency shall pursue
165 a claim against the surety bond or account for an early
166 termination fee. The early termination fee must be equal to
167 administrative costs incurred by the state due to the early
168 termination and the differential of the guaranteed savings based
169 on the original contract term and the corresponding termination
170 date. The agency shall terminate a vendor who does not reimburse
171 the state within 30 days after any early termination involving
172 administrative costs and requiring reimbursement of lost savings



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173 from the Medicaid program.

174 Section 2. Subsections (1) through (6) of section
175 409.91211, Florida Statutes, are amended to read:

176 409.91211 Medicaid managed care pilot program.—

177 (1) (a) The agency is authorized to seek and implement
178 experimental, pilot, or demonstration project waivers, pursuant
179 to s. 1115 of the Social Security Act, to create a statewide
180 initiative to provide for a more efficient and effective service
181 delivery system that enhances quality of care and client
182 outcomes in the Florida Medicaid program pursuant to this
183 section. Phase one of the demonstration shall be implemented in
184 two geographic areas. One demonstration site shall include only
185 Broward County. A second demonstration site shall initially
186 include Duval County and shall be expanded to include Baker,
187 Clay, and Nassau Counties within 1 year after the Duval County
188 program becomes operational. The agency shall implement
189 expansion of the program to include the remaining counties of
190 the state and remaining eligibility groups in accordance with
191 the process specified in the federally approved special terms
192 and conditions numbered 11-W-00206/4, as approved by the federal
193 Centers for Medicare and Medicaid Services ~~on October 19, 2005,~~
194 with a goal of full statewide implementation by June 30, 2014
195 ~~2011~~.

196 (b) This waiver extension shall ~~authority is contingent~~
197 ~~upon federal approval to preserve the~~ low-income pool ~~upper~~
198 ~~payment-limit~~ funding mechanism for providers and hospitals,
199 including ~~a guarantee of a reasonable growth factor,~~ a
200 methodology to allow the use of a portion of these funds to
201 serve as a risk pool for demonstration sites, provisions to



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202 preserve the state's ability to use intergovernmental transfers,
203 and provisions to protect the disproportionate share program
204 authorized pursuant to this chapter. ~~Upon completion of the~~
205 ~~evaluation conducted under s. 3, ch. 2005-133, Laws of Florida,~~
206 The agency shall expand ~~may request statewide expansion of the~~
207 demonstration to counties that have two or more plans and that
208 have capacity to serve the designated population projects. ~~The~~
209 agency may expand to additional counties as plan capacity is
210 developed. ~~Statewide phase-in to additional counties shall be~~
211 ~~contingent upon review and approval by the Legislature.~~ Under
212 ~~the upper-payment-limit program,~~ or the low-income pool as
213 implemented by the Agency for Health Care Administration
214 pursuant to federal waiver, the state matching funds required
215 for the program shall be provided by local governmental entities
216 through intergovernmental transfers in accordance with published
217 federal statutes and regulations. The Agency for Health Care
218 Administration shall distribute ~~upper-payment-limit,~~
219 disproportionate share hospital, and low-income pool funds
220 according to published federal statutes, regulations, and
221 waivers and the low-income pool methodology approved by the
222 federal Centers for Medicare and Medicaid Services.

223 (c) It is the intent of the Legislature that the low-income
224 pool plan required by the terms and conditions of the Medicaid
225 reform waiver and submitted to the federal Centers for Medicare
226 and Medicaid Services propose the distribution of the above-
227 mentioned program funds based on the following objectives:

228 1. Assure a broad and fair distribution of available funds
229 based on the access provided by Medicaid participating
230 hospitals, regardless of their ownership status, through their



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231 delivery of inpatient or outpatient care for Medicaid
232 beneficiaries and uninsured and underinsured individuals;
233 2. Assure accessible emergency inpatient and outpatient
234 care for Medicaid beneficiaries and uninsured and underinsured
235 individuals;
236 3. Enhance primary, preventive, and other ambulatory care
237 coverages for uninsured individuals;
238 4. Promote teaching and specialty hospital programs;
239 5. Promote the stability and viability of statutorily
240 defined rural hospitals and hospitals that serve as sole
241 community hospitals;
242 6. Recognize the extent of hospital uncompensated care
243 costs;
244 7. Maintain and enhance essential community hospital care;
245 8. Maintain incentives for local governmental entities to
246 contribute to the cost of uncompensated care;
247 9. Promote measures to avoid preventable hospitalizations;
248 10. Account for hospital efficiency; and
249 11. Contribute to a community's overall health system.
250 (2) The Legislature intends for the capitated managed care
251 pilot program to:
252 (a) Provide recipients in Medicaid fee-for-service or the
253 MediPass program a comprehensive and coordinated capitated
254 managed care system for all health care services specified in
255 ss. 409.905 and 409.906.
256 (b) Stabilize Medicaid expenditures under the pilot program
257 compared to Medicaid expenditures in the pilot area for the 3
258 years before implementation of the pilot program, while
259 ensuring:



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- 260 1. Consumer education and choice.
261 2. Access to medically necessary services.
262 3. Coordination of preventative, acute, and long-term care.
263 4. Reductions in unnecessary service utilization.

264 (c) Provide an opportunity to evaluate the feasibility of
265 statewide implementation of capitated managed care networks as a
266 replacement for the current Medicaid fee-for-service and
267 MediPass systems.

268 (3) The agency shall have the following powers, duties, and
269 responsibilities with respect to the pilot program:

270 (a) To implement a system to deliver all mandatory services
271 specified in s. 409.905 and optional services specified in s.
272 409.906, as approved by the Centers for Medicare and Medicaid
273 Services and the Legislature in the waiver pursuant to this
274 section. Services to recipients under plan benefits shall
275 include emergency services provided under s. 409.9128.

276 (b) To implement a pilot program, including Medicaid
277 eligibility categories specified in ss. 409.903 and 409.904, as
278 authorized in an approved federal waiver.

279 (c) To implement the managed care pilot program that
280 maximizes all available state and federal funds, including those
281 obtained through intergovernmental transfers, the low-income
282 pool, supplemental Medicaid payments, and the disproportionate
283 share program. Within the parameters allowed by federal statute
284 and rule, the agency may seek options for making direct payments
285 to hospitals and physicians employed by or under contract with
286 the state's medical schools for the costs associated with
287 graduate medical education under Medicaid reform.

288 (d) To implement actuarially sound, risk-adjusted



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289 capitation rates for Medicaid recipients in the pilot program
290 which cover comprehensive care, enhanced services, and
291 catastrophic care.

292 (e) To implement policies and guidelines for phasing in
293 financial risk for approved provider service networks that, for
294 purposes of this paragraph, include the Children's Medical
295 Services Network, over a 5-year period. These policies and
296 guidelines must include an option for a provider service network
297 to be paid fee-for-service rates. For any provider service
298 network established in a managed care pilot area, the option to
299 be paid fee-for-service rates must include a savings-settlement
300 mechanism that is consistent with s. 409.912(44). This model
301 must be converted to a risk-adjusted capitated rate by the
302 beginning of the sixth year of operation, and may be converted
303 earlier at the option of the provider service network. Federally
304 qualified health centers may be offered an opportunity to accept
305 or decline a contract to participate in any provider network for
306 prepaid primary care services.

307 (f) To implement stop-loss requirements and the transfer of
308 excess cost to catastrophic coverage that accommodates the risks
309 associated with the development of the pilot program.

310 (g) To recommend a process to be used by the Social
311 Services Estimating Conference to determine and validate the
312 rate of growth of the per-member costs of providing Medicaid
313 services under the managed care pilot program.

314 (h) To implement program standards and credentialing
315 requirements for capitated managed care networks to participate
316 in the pilot program, including those related to fiscal
317 solvency, quality of care, and adequacy of access to health care



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318 providers. It is the intent of the Legislature that, to the
319 extent possible, any pilot program authorized by the state under
320 this section include any federally qualified health center,
321 federally qualified rural health clinic, county health
322 department, the Children's Medical Services Network within the
323 Department of Health, or other federally, state, or locally
324 funded entity that serves the geographic areas within the
325 boundaries of the pilot program that requests to participate.
326 This paragraph does not relieve an entity that qualifies as a
327 capitated managed care network under this section from any other
328 licensure or regulatory requirements contained in state or
329 federal law which would otherwise apply to the entity. The
330 standards and credentialing requirements shall be based upon,
331 but are not limited to:

- 332 1. Compliance with the accreditation requirements as
333 provided in s. 641.512.
- 334 2. Compliance with early and periodic screening, diagnosis,
335 and treatment screening requirements under federal law.
- 336 3. The percentage of voluntary disenrollments.
- 337 4. Immunization rates.
- 338 5. Standards of the National Committee for Quality
339 Assurance and other approved accrediting bodies.
- 340 6. Recommendations of other authoritative bodies.
- 341 7. Specific requirements of the Medicaid program, or
342 standards designed to specifically meet the unique needs of
343 Medicaid recipients.
- 344 8. Compliance with the health quality improvement system as
345 established by the agency, which incorporates standards and
346 guidelines developed by the Centers for Medicare and Medicaid



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347 Services as part of the quality assurance reform initiative.

348 9. The network's infrastructure capacity to manage
349 financial transactions, recordkeeping, data collection, and
350 other administrative functions.

351 10. The network's ability to submit any financial,
352 programmatic, or patient-encounter data or other information
353 required by the agency to determine the actual services provided
354 and the cost of administering the plan.

355 (i) To implement a mechanism for providing information to
356 Medicaid recipients for the purpose of selecting a capitated
357 managed care plan. For each plan available to a recipient, the
358 agency, at a minimum, shall ensure that the recipient is
359 provided with:

- 360 1. A list ~~and description~~ of the benefits provided.
361 2. Information about cost sharing.
362 3. A list of providers participating in the plan networks.
363 ~~4.3. Plan performance data, if available.~~
364 ~~4. An explanation of benefit limitations.~~
365 ~~5. Contact information, including identification of~~
366 ~~providers participating in the network, geographic locations,~~
367 ~~and transportation limitations.~~
368 ~~6. Any other information the agency determines would~~
369 ~~facilitate a recipient's understanding of the plan or insurance~~
370 ~~that would best meet his or her needs.~~

371 (j) To implement a system to ensure that there is a record
372 of recipient acknowledgment that plan choice ~~counseling~~ has been
373 provided.

374 (k) To implement a choice counseling system to ensure that
375 the choice counseling process and related material are designed



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376 to provide counseling ~~through face-to-face interaction,~~ by
377 telephone ~~or, and~~ in writing and through other forms of relevant
378 media. Materials shall be written at the fourth-grade reading
379 level and available in a language other than English when 5
380 percent of the county speaks a language other than English.
381 Choice counseling shall also use language lines and other
382 services for impaired recipients, such as TTD/TTY.

383 (l) To implement a system that prohibits capitated managed
384 care plans, their representatives, and providers employed by or
385 contracted with the capitated managed care plans from recruiting
386 persons eligible for or enrolled in Medicaid, from providing
387 inducements to Medicaid recipients to select a particular
388 capitated managed care plan, and from prejudicing Medicaid
389 recipients against other capitated managed care plans. ~~The~~
390 ~~system shall require the entity performing choice counseling to~~
391 ~~determine if the recipient has made a choice of a plan or has~~
392 ~~opted out because of duress, threats, payment to the recipient,~~
393 ~~or incentives promised to the recipient by a third party.~~ If the
394 choice counseling entity determines that the decision to choose
395 a plan was unlawfully influenced or a plan violated any of the
396 provisions of s. 409.912(21), the choice counseling entity shall
397 immediately report the violation to the agency's program
398 integrity section for investigation. ~~Verification of choice~~
399 ~~counseling by the recipient shall include a stipulation that the~~
400 ~~recipient acknowledges the provisions of this subsection.~~

401 (m) To implement a choice counseling system that promotes
402 health literacy, uses technology effectively, and provides
403 information intended ~~aimed~~ to reduce minority health disparities
404 through outreach activities for Medicaid recipients.



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405 (n) To ~~contract with entities to perform choice counseling.~~
406 ~~The agency may~~ establish standards and performance contracts,
407 including standards requiring the contractor to hire choice
408 counselors who are representative of the state's diverse
409 population and ~~to~~ train choice counselors in working with
410 culturally diverse populations.

411 (o) To implement eligibility assignment processes to
412 facilitate client choice while ensuring pilot programs of
413 adequate enrollment levels. These processes shall ensure that
414 pilot sites have sufficient levels of enrollment to conduct a
415 valid test of the managed care pilot program within a 2-year
416 timeframe.

417 (p) To implement standards for plan compliance, including,
418 but not limited to, standards for quality assurance and
419 performance improvement, standards for peer or professional
420 reviews, grievance policies, and policies for maintaining
421 program integrity. The agency shall develop a data-reporting
422 system, seek input from managed care plans in order to establish
423 requirements for patient-encounter reporting, and ensure that
424 the data reported is accurate and complete.

425 1. In performing the duties required under this section,
426 the agency shall work with managed care plans to establish a
427 uniform system to measure and monitor outcomes for a recipient
428 of Medicaid services.

429 2. The system shall use financial, clinical, and other
430 criteria based on pharmacy, medical services, and other data
431 that is related to the provision of Medicaid services,
432 including, but not limited to:

433 a. The Health Plan Employer Data and Information Set



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- 434 (HEDIS) or measures that are similar to HEDIS.
- 435 b. Member satisfaction.
- 436 c. Provider satisfaction.
- 437 d. Report cards on plan performance and best practices.
- 438 e. Compliance with the requirements for prompt payment of
- 439 claims under ss. 627.613, 641.3155, and 641.513.
- 440 f. Utilization and quality data for the purpose of ensuring
- 441 access to medically necessary services, including
- 442 underutilization or inappropriate denial of services.
- 443 3. The agency shall require the managed care plans that
- 444 have contracted with the agency to establish a quality assurance
- 445 system that incorporates the provisions of s. 409.912(27) and
- 446 any standards, rules, and guidelines developed by the agency.
- 447 4. The agency shall establish an encounter database in
- 448 order to compile data on health services rendered by health care
- 449 practitioners who provide services to patients enrolled in
- 450 managed care plans in the demonstration sites. The encounter
- 451 database shall:
- 452 a. Collect the following for each type of patient encounter
- 453 with a health care practitioner or facility, including:
- 454 (I) The demographic characteristics of the patient.
- 455 (II) The principal, secondary, and tertiary diagnosis.
- 456 (III) The procedure performed.
- 457 (IV) The date and location where the procedure was
- 458 performed.
- 459 (V) The payment for the procedure, if any.
- 460 (VI) If applicable, the health care practitioner's
- 461 universal identification number.
- 462 (VII) If the health care practitioner rendering the service



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463 is a dependent practitioner, the modifiers appropriate to
464 indicate that the service was delivered by the dependent
465 practitioner.

466 b. Collect appropriate information relating to prescription
467 drugs for each type of patient encounter.

468 c. Collect appropriate information related to health care
469 costs and utilization from managed care plans participating in
470 the demonstration sites.

471 5. To the extent practicable, when collecting the data the
472 agency shall use a standardized claim form or electronic
473 transfer system that is used by health care practitioners,
474 facilities, and payors.

475 6. Health care practitioners and facilities in the
476 demonstration sites shall electronically submit, and managed
477 care plans participating in the demonstration sites shall
478 electronically receive, information concerning claims payments
479 and any other information reasonably related to the encounter
480 database using a standard format as required by the agency.

481 7. The agency shall establish reasonable deadlines for
482 phasing in the electronic transmittal of full encounter data.

483 8. The system must ensure that the data reported is
484 accurate and complete.

485 (q) To implement a grievance resolution process for
486 Medicaid recipients enrolled in a capitated managed care network
487 under the pilot program modeled after the subscriber assistance
488 panel, as created in s. 408.7056. This process shall include a
489 mechanism for an expedited review of no greater than 24 hours
490 after notification of a grievance if the life of a Medicaid
491 recipient is in imminent and emergent jeopardy.



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492 (r) To implement a grievance resolution process for health
493 care providers employed by or contracted with a capitated
494 managed care network under the pilot program in order to settle
495 disputes among the provider and the managed care network or the
496 provider and the agency.

497 (s) To implement criteria in an approved federal waiver to
498 designate health care providers as eligible to participate in
499 the pilot program. These criteria must include at a minimum
500 those criteria specified in s. 409.907.

501 (t) To use health care provider agreements for
502 participation in the pilot program.

503 (u) To require that all health care providers under
504 contract with the pilot program be duly licensed in the state,
505 if such licensure is available, and meet other criteria as may
506 be established by the agency. These criteria shall include at a
507 minimum those criteria specified in s. 409.907.

508 (v) To ensure that managed care organizations work
509 collaboratively with other state or local governmental programs
510 or institutions for the coordination of health care to eligible
511 individuals receiving services from such programs or
512 institutions.

513 (w) To implement procedures to minimize the risk of
514 Medicaid fraud and abuse in all plans operating in the Medicaid
515 managed care pilot program authorized in this section.

516 1. The agency shall ensure that applicable provisions of
517 this chapter and chapters 414, 626, 641, and 932 which relate to
518 Medicaid fraud and abuse are applied and enforced at the
519 demonstration project sites.

520 2. Providers must have the certification, license, and



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521 credentials that are required by law and waiver requirements.

522 3. The agency shall ensure that the plan is in compliance
523 with s. 409.912(21) and (22).

524 4. The agency shall require that each plan establish
525 functions and activities governing program integrity in order to
526 reduce the incidence of fraud and abuse. Plans must report
527 instances of fraud and abuse pursuant to chapter 641.

528 5. The plan shall have written administrative and
529 management arrangements or procedures, including a mandatory
530 compliance plan, which are designed to guard against fraud and
531 abuse. The plan shall designate a compliance officer who has
532 sufficient experience in health care.

533 6.a. The agency shall require all managed care plan
534 contractors in the pilot program to report all instances of
535 suspected fraud and abuse. A failure to report instances of
536 suspected fraud and abuse is a violation of law and subject to
537 the penalties provided by law.

538 b. An instance of fraud and abuse in the managed care plan,
539 including, but not limited to, defrauding the state health care
540 benefit program by misrepresentation of fact in reports, claims,
541 certifications, enrollment claims, demographic statistics, or
542 patient-encounter data; misrepresentation of the qualifications
543 of persons rendering health care and ancillary services; bribery
544 and false statements relating to the delivery of health care;
545 unfair and deceptive marketing practices; and false claims
546 actions in the provision of managed care, is a violation of law
547 and subject to the penalties provided by law.

548 c. The agency shall require that all contractors make all
549 files and relevant billing and claims data accessible to state



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550 regulators and investigators and that all such data is linked
551 into a unified system to ensure consistent reviews and
552 investigations.

553 (x) To develop and provide actuarial and benefit design
554 analyses that indicate the effect on capitation rates and
555 benefits offered in the pilot program over a prospective 5-year
556 period based on the following assumptions:

557 1. Growth in capitation rates which is limited to the
558 estimated growth rate in general revenue.

559 2. Growth in capitation rates which is limited to the
560 average growth rate over the last 3 years in per-recipient
561 Medicaid expenditures.

562 3. Growth in capitation rates which is limited to the
563 growth rate of aggregate Medicaid expenditures between the 2003-
564 2004 fiscal year and the 2004-2005 fiscal year.

565 (y) To develop a mechanism to require capitated managed
566 care plans to reimburse qualified emergency service providers,
567 including, but not limited to, ambulance services, in accordance
568 with ss. 409.908 and 409.9128. The pilot program must include a
569 provision for continuing fee-for-service payments for emergency
570 services, including, but not limited to, individuals who access
571 ambulance services or emergency departments and who are
572 subsequently determined to be eligible for Medicaid services.

573 (z) To ensure that school districts participating in the
574 certified school match program pursuant to ss. 409.908(21) and
575 1011.70 shall be reimbursed by Medicaid, subject to the
576 limitations of s. 1011.70(1), for a Medicaid-eligible child
577 participating in the services as authorized in s. 1011.70, as
578 provided for in s. 409.9071, regardless of whether the child is



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579 enrolled in a capitated managed care network. Capitated managed
580 care networks must make a good faith effort to execute
581 agreements with school districts regarding the coordinated
582 provision of services authorized under s. 1011.70. County health
583 departments and federally qualified health centers delivering
584 school-based services pursuant to ss. 381.0056 and 381.0057 must
585 be reimbursed by Medicaid for the federal share for a Medicaid-
586 eligible child who receives Medicaid-covered services in a
587 school setting, regardless of whether the child is enrolled in a
588 capitated managed care network. Capitated managed care networks
589 must make a good faith effort to execute agreements with county
590 health departments and federally qualified health centers
591 regarding the coordinated provision of services to a Medicaid-
592 eligible child. To ensure continuity of care for Medicaid
593 patients, the agency, the Department of Health, and the
594 Department of Education shall develop procedures for ensuring
595 that a student's capitated managed care network provider
596 receives information relating to services provided in accordance
597 with ss. 381.0056, 381.0057, 409.9071, and 1011.70.

598 (aa) To implement a mechanism whereby Medicaid recipients
599 who are already enrolled in a managed care plan or the MediPass
600 program in the pilot areas shall be offered the opportunity to
601 change to capitated managed care plans on a staggered basis, as
602 defined by the agency. All Medicaid recipients shall have 30
603 days in which to make a choice of capitated managed care plans.
604 Those Medicaid recipients who do not make a choice shall be
605 assigned to a capitated managed care plan in accordance with
606 paragraph (4) (a) and shall be exempt from s. 409.9122. To
607 facilitate continuity of care for a Medicaid recipient who is



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608 also a recipient of Supplemental Security Income (SSI), prior to
609 assigning the SSI recipient to a capitated managed care plan,
610 the agency shall determine whether the SSI recipient has an
611 ongoing relationship with a provider or capitated managed care
612 plan, and, if so, the agency shall assign the SSI recipient to
613 that provider or capitated managed care plan where feasible.
614 Those SSI recipients who do not have such a provider
615 relationship shall be assigned to a capitated managed care plan
616 provider in accordance with paragraph (4)(a) and shall be exempt
617 from s. 409.9122.

618 (bb) To develop and recommend a service delivery
619 alternative for children having chronic medical conditions which
620 establishes a medical home project to provide primary care
621 services to this population. The project shall provide
622 community-based primary care services that are integrated with
623 other subspecialties to meet the medical, developmental, and
624 emotional needs for children and their families. This project
625 shall include an evaluation component to determine impacts on
626 hospitalizations, length of stays, emergency room visits, costs,
627 and access to care, including specialty care and patient and
628 family satisfaction.

629 (cc) To develop and recommend service delivery mechanisms
630 within capitated managed care plans to provide Medicaid services
631 as specified in ss. 409.905 and 409.906 to persons with
632 developmental disabilities sufficient to meet the medical,
633 developmental, and emotional needs of these persons.

634 (dd) To implement service delivery mechanisms within a
635 specialty plan ~~capitated managed care plans~~ to provide
636 behavioral health care services ~~Medicaid services as specified~~



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637 ~~in ss. 409.905 and 409.906~~ to Medicaid-eligible children whose
638 cases are open for child welfare services in the HomeSafeNet
639 system. These services must be coordinated with community-based
640 care providers as specified in s. 409.1671, where available, and
641 be sufficient to meet the ~~medical~~, developmental, behavioral,
642 and emotional needs of these children. Children in area 10 who
643 have an open case in the HomeSafeNet system shall be enrolled
644 into the specialty plan. These service delivery mechanisms must
645 be implemented no later than July 1, 2011 ~~2008~~, in AHCA area 10
646 in order for the children in AHCA area 10 to remain exempt from
647 the statewide plan under s. 409.912(4)(b)8. An administrative
648 fee may be paid to the specialty plan for the coordination of
649 services based on the receipt of the state share of that fee
650 being provided through intergovernmental transfers.

651 (4)(a) A Medicaid recipient in the pilot area who is not
652 currently enrolled in a capitated managed care plan upon
653 implementation is not eligible for services as specified in ss.
654 409.905 and 409.906, for the amount of time that the recipient
655 does not enroll in a capitated managed care network. If a
656 Medicaid recipient has not enrolled in a capitated managed care
657 plan within 30 days after eligibility, the agency shall assign
658 the Medicaid recipient to a capitated managed care plan based on
659 the assessed needs of the recipient as determined by the agency
660 and the recipient shall be exempt from s. 409.9122. When making
661 assignments, the agency shall take into account the following
662 criteria:

663 1. A capitated managed care network has sufficient network
664 capacity to meet the needs of members.

665 2. The capitated managed care network has previously



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666 enrolled the recipient as a member, or one of the capitated
667 managed care network's primary care providers has previously
668 provided health care to the recipient.

669 3. The agency has knowledge that the member has previously
670 expressed a preference for a particular capitated managed care
671 network as indicated by Medicaid fee-for-service claims data,
672 but has failed to make a choice.

673 4. The capitated managed care network's primary care
674 providers are geographically accessible to the recipient's
675 residence.

676 5. Plan performance as designed by the agency.

677 (b) When more than one capitated managed care network
678 provider meets the criteria specified in paragraph (3)(h), the
679 agency shall make recipient assignments consecutively by family
680 unit.

681 (c) If a recipient is currently enrolled with a Medicaid
682 managed care organization that also operates an approved reform
683 plan within a demonstration area and the recipient fails to
684 choose a plan during the reform enrollment process or during
685 redetermination of eligibility, the recipient shall be
686 automatically assigned by the agency into the most appropriate
687 reform plan operated by the recipient's current Medicaid managed
688 care plan. If the recipient's current managed care plan does not
689 operate a reform plan in the demonstration area which adequately
690 meets the needs of the Medicaid recipient, the agency shall use
691 the automatic assignment process as prescribed in the special
692 terms and conditions numbered 11-W-00206/4. All enrollment and
693 choice counseling materials provided by the agency must contain
694 an explanation of the provisions of this paragraph for current



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695 managed care recipients.

696 (d) Except for plan performance as provided for in
697 paragraph (a), the agency may not engage in practices that are
698 designed to favor one capitated managed care plan over another
699 or that are designed to influence Medicaid recipients to enroll
700 in a particular capitated managed care network in order to
701 strengthen its particular fiscal viability.

702 (e) After a recipient has made a selection or has been
703 enrolled in a capitated managed care network, the recipient
704 shall have 90 days in which to voluntarily disenroll and select
705 another capitated managed care network. After 90 days, no
706 further changes may be made except for cause. Cause shall
707 include, but not be limited to, poor quality of care, lack of
708 access to necessary specialty services, an unreasonable delay or
709 denial of service, inordinate or inappropriate changes of
710 primary care providers, service access impairments due to
711 significant changes in the geographic location of services, or
712 fraudulent enrollment. The agency may require a recipient to use
713 the capitated managed care network's grievance process as
714 specified in paragraph (3)(q) prior to the agency's
715 determination of cause, except in cases in which immediate risk
716 of permanent damage to the recipient's health is alleged. The
717 grievance process, when used, must be completed in time to
718 permit the recipient to disenroll no later than the first day of
719 the second month after the month the disenrollment request was
720 made. If the capitated managed care network, as a result of the
721 grievance process, approves an enrollee's request to disenroll,
722 the agency is not required to make a determination in the case.
723 The agency must make a determination and take final action on a



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724 recipient's request so that disenrollment occurs no later than
725 the first day of the second month after the month the request
726 was made. If the agency fails to act within the specified
727 timeframe, the recipient's request to disenroll is deemed to be
728 approved as of the date agency action was required. Recipients
729 who disagree with the agency's finding that cause does not exist
730 for disenrollment shall be advised of their right to pursue a
731 Medicaid fair hearing to dispute the agency's finding.

732 (f) The agency shall apply for federal waivers from the
733 Centers for Medicare and Medicaid Services to lock eligible
734 Medicaid recipients into a capitated managed care network for 12
735 months after an open enrollment period. After 12 months of
736 enrollment, a recipient may select another capitated managed
737 care network. However, nothing shall prevent a Medicaid
738 recipient from changing primary care providers within the
739 capitated managed care network during the 12-month period.

740 (g) The agency shall apply for federal waivers from the
741 Centers for Medicare and Medicaid Services to allow recipients
742 to purchase health care coverage through an employer-sponsored
743 health insurance plan instead of through a Medicaid-certified
744 plan. This provision shall be known as the opt-out option.

745 1. A recipient who chooses the Medicaid opt-out option
746 shall have an opportunity for a specified period of time, as
747 authorized under a waiver granted by the Centers for Medicare
748 and Medicaid Services, to select and enroll in a Medicaid-
749 certified plan. If the recipient remains in the employer-
750 sponsored plan after the specified period, the recipient shall
751 remain in the opt-out program for at least 1 year or until the
752 recipient no longer has access to employer-sponsored coverage,



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753 until the employer's open enrollment period for a person who
754 opts out in order to participate in employer-sponsored coverage,
755 or until the person is no longer eligible for Medicaid,
756 whichever time period is shorter.

757 2. Notwithstanding any other provision of this section,
758 coverage, cost sharing, and any other component of employer-
759 sponsored health insurance shall be governed by applicable state
760 and federal laws.

761 (5) This section authorizes ~~does not authorize~~ the agency
762 to seek an extension amendment and to continue operation
763 ~~implement any provision of the~~ s. 1115 of the Social Security
764 Act experimental, pilot, or demonstration project waiver to
765 reform the state Medicaid program ~~in any part of the state other~~
766 ~~than the two geographic areas specified in this section unless~~
767 ~~approved by the Legislature.~~

768 (6) The agency shall develop and submit for approval
769 applications for waivers of applicable federal laws and
770 regulations as necessary to extend and expand ~~implement~~ the
771 managed care pilot project as defined in this section. The
772 agency shall seek public input on the waiver and post all waiver
773 applications under this section on its Internet website for 30
774 days ~~before submitting the applications to the United States~~
775 ~~Centers for Medicare and Medicaid Services.~~ The 30 days shall
776 commence with the initial posting and must conclude 30 days
777 prior to approval by the United States Centers for Medicare and
778 Medicaid Services. All waiver applications shall be provided for
779 review and comment to the appropriate committees of the Senate
780 and House of Representatives for at least 10 working days prior
781 to submission. All waivers submitted to and approved by the



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782 United States Centers for Medicare and Medicaid Services under
783 this section must be approved by the Legislature. Federally
784 approved waivers must be submitted to the President of the
785 Senate and the Speaker of the House of Representatives for
786 referral to the appropriate legislative committees. The
787 appropriate committees shall recommend whether to approve the
788 implementation of any waivers to the Legislature as a whole. The
789 agency shall submit a plan containing a recommended timeline for
790 implementation of any waivers and budgetary projections of the
791 effect of the pilot program under this section on the total
792 Medicaid budget for the 2006-2007 through 2009-2010 state fiscal
793 years. This implementation plan shall be submitted to the
794 President of the Senate and the Speaker of the House of
795 Representatives at the same time any waivers are submitted for
796 consideration by the Legislature. The agency may implement the
797 waiver and special terms and conditions numbered 11-W-00206/4,
798 as approved by the federal Centers for Medicare and Medicaid
799 Services. If the agency seeks approval by the Federal Government
800 of any modifications to these special terms and conditions, the
801 agency must provide written notification of its intent to modify
802 these terms and conditions to the President of the Senate and
803 the Speaker of the House of Representatives at least 15 days
804 before submitting the modifications to the Federal Government
805 for consideration. The notification must identify all
806 modifications being pursued and the reason the modifications are
807 needed. Upon receiving federal approval of any modifications to
808 the special terms and conditions, the agency shall provide a
809 report to the Legislature describing the federally approved
810 modifications to the special terms and conditions within 7 days



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811 after approval by the Federal Government.

812 Section 3. This act shall take effect July 1, 2010.